

Research and Evaluation 221 West High Street Broadway Building Jefferson City, MO 65101

# Division of Youth Services Annual Report Fiscal Year 2007

Missouri Department of Social Services P. O. Box 1527 221 West High Street Jefferson City, Missouri 65102-1527

## **Missouri Department of Social Services**

#### Vision:

Safe, healthy, productive citizens.

#### **Mission:**

To maintain or improve the quality of life for Missouri citizens.

#### Values:

- Accountability in the provision of efficient services;
- Child safety and well being that recognize the family as the child's primary resource;
- Quality healthcare provided in the least restrictive environment;
- Collaboration with community partners;
- Respect for the dignity and diversity of every individual;
- Excellence in the quality of services provided to our citizens; and
- Staff committed to professional development, innovation and teamwork.

# Missouri Division of Youth Services Mission Statement

To enable youth to fulfill their needs in a responsible manner with respect for the needs of their families and their communities.



MATT BLUNT GOVERNOR

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#### Dear Reader:

The Division of Youth Services (DYS) is pleased to present our Annual Report for Fiscal Year 2007. Included in the report is an overview of agency operations, statistics regarding the young people served, and outcome indicators for the period of July 1, 2006 to June 30, 2007.

Over the past several years, DYS has been fortunate to receive increased state and national recognition, in part due to our innovative treatment approaches, exemplary outcomes, and long-term cost-effectiveness.

We extend our appreciation to the Governor, Missouri Legislature, Department of Social Services, DYS Advisory Board, juvenile courts, community liaison councils, families, and our many volunteers and friends around the state.

With their support and the hard work and dedication of DYS employees, young people are turning their lives around and becoming law-abiding citizens who are contributing productively to communities throughout Missouri.

The results of our work are truly remarkable and uplifting for the families we serve and the citizens of our great state!

Very truly yours,

(Original document signed by)

Tim Decker Director

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#### FISCAL YEAR 2007 EXECUTIVE SUMMARY

- 1,271 youth were committed to DYS during FY 2007.
- 81.5% of youth committed to DYS were male.
- The average age of all youth committed was 15.1 years.
- The average DYS youth had attained 9 years of schooling at the time of commitment.
- Of all youth receiving DYS educational services in FY 2007, 704 (30.8%) were identified as having an educational disability.
- 621 youth (48.9%) had a history of prior mental health services.
- 727 youth (57.2%) had a history of prior substance abuse involvement.
- 157 youth (12.4%) were committed for the most serious felonies (A and B felonies) during FY 2007, and 482 youth (37.9%) were committed for less serious felonies during the fiscal year.
- In FY 2007, 143 youth (11.3%) were committed for juvenile offenses.\*
- 489 youth (38.5%) were committed for misdemeanors and other non-felonies.
- 56.9% of all commitments were from single-parent homes.
- 68.1% of youth were committed from metropolitan areas.
- 88.5% of all discharges from DYS custody were satisfactory.
- \* The Juvenile Offense category became effective with FY 2002 reporting and is based upon the Missouri Juvenile Charge Codes. The following violations are included in this category: status offenses, abuse, custody, neglect, court order violations, and municipal charges.

#### INTRODUCTION

The mission of the Missouri Division of Youth Services (DYS) is to enable youth to fulfill their needs in a responsible manner with respect for the needs of their families and their communities. In fulfilling this mission, DYS maintains a commitment to protecting the safety of Missouri citizens by providing individualized, comprehensive, needs-based services that ultimately enable youth to successfully reintegrate into the home and community. The Missouri Division of Youth Services serves as an alternative to the national trend toward punitive and correctional models. The Division of Youth Services is a national model for providing a balanced approach to juvenile justice, emphasizing both community safety and rehabilitation. Small, regionalized, residential and non-residential programs and services have replaced the large training schools that once characterized DYS. In order to more effectively and efficiently administer the programs and services, DYS has divided the state into five geographic regions (Northeast, Northwest, St. Louis, Southeast, and Southwest), each with a regional administrative and service delivery system.

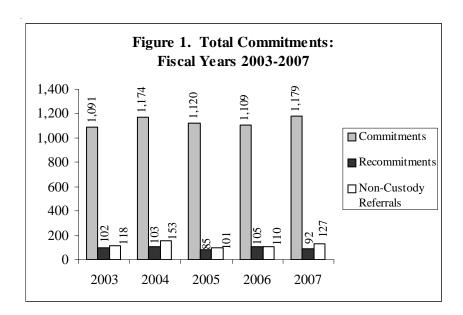
The gradual but marked evolution of the agency has resulted in the following array of services and approaches: a continuum of community-based and residential treatment and education services; a case management system in which a single case manager follows a youth throughout his/her tenure in the agency; collaboration with local juvenile courts regarding early intervention and prevention efforts through the provision of diversionary funds; an emphasis on a humane, dignified, supportive, structured, and therapeutic climate; development of community-based partnerships; and incorporation of treatment outcome and quality assurance components to evaluate efficacy and improve service delivery.

This annual report provides a summary of descriptive statistics about the youth committed to the care of the division as well as pertinent information regarding overall agency operations during fiscal year 2007.

#### COMMITMENT AND DEMOGRAPHIC INFORMATION

#### **Total Commitments**

The total number of youth committed to DYS by the court per year includes all *new* commitments plus recommitments. These commitments are considered custody referrals as DYS is given legal and physical custody of a youth within its system. DYS also receives referrals from agencies such as the juvenile courts and the Children's Division. These youth are considered non-custody referrals and are not formally committed to the custody of DYS. Non-custody referrals may receive services in the community care setting, but cannot be placed in residential care. During FY 2007, a total of 1,271 youth were committed to DYS. This number represents a 4.7% increase in total commitments from FY 2006; however, the number of commitments has remained relatively constant over the past five fiscal years (see Figure 1).

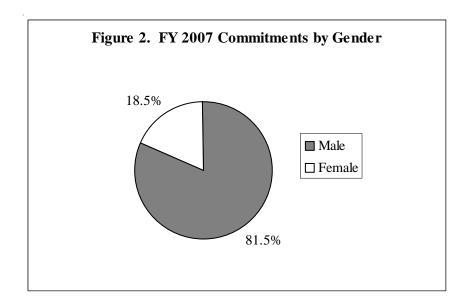


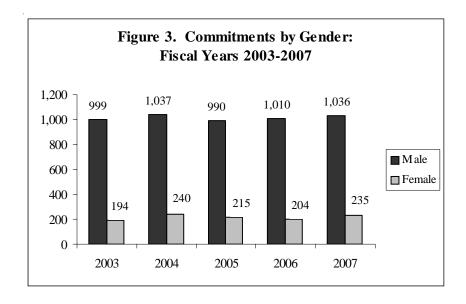
NOTE: Dual jurisdiction cases, in which youthful offenders are certified and simultaneously receive an adult and juvenile disposition in a court of general jurisdiction, are not included in the overall data in this report.

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#### **Commitments by Gender**

A total of 1,036 males accounted for 81.5% of the overall commitments to DYS during FY 2007. Relative to their male counterparts, females accounted for a small (18.5%) percentage of the total commitments, with 235 females ordered into DYS custody (Figure 2). Despite the relatively smaller number of female commitments to DYS, this population remains a challenge given the limited resources available. The ratio of male to female offenders has remained relatively constant over the past five years (Figure 3).

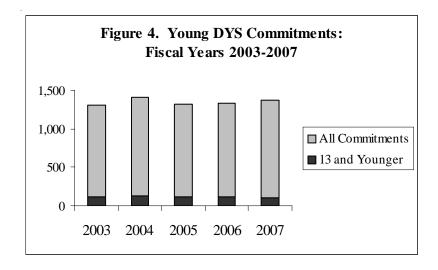




#### **Commitments by Age**

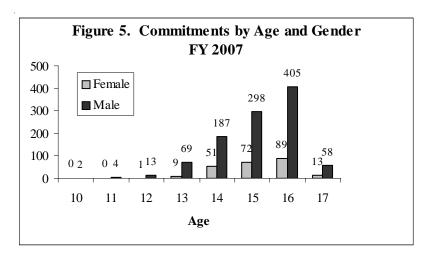
The largest percentage of youth (86.7%) committed to DYS during FY 2007 were between the ages of 14 and 16 years (Table 1). Only 7.7% of the committed youth were 13 years of age or younger. Although the lowest threshold age for commitments to DYS was eliminated by the Juvenile Crime Bill in 1995, there has been no subsequent substantial increase in the commitment of young offenders to DYS (Figure 4).

Table 1. Commitments by Age and Gender FY 2007				
Age Male Female Total				
10	2	0	2	
11	4	0	4	
12	13	1	14	
13	69	9	78	
14	187	51	238	
15	298	72	370	
16	405	89	494	
17	58	13	71	
Total	1,036	235	1,271	



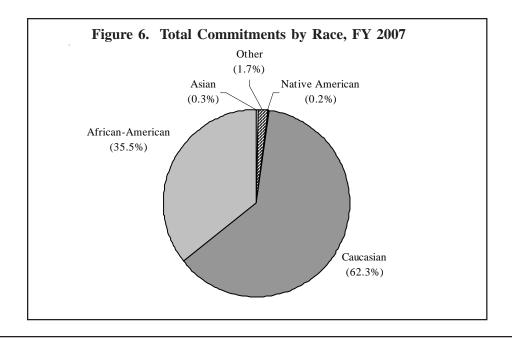
#### **Commitments by Age** (Continued)

As depicted in Figure 5, the numbers of youth committed to DYS during FY 2007 increased incrementally from age 10 until peaking at age 16, with a sharp decline in commitments of youth over 16 years of age.



#### **Commitments by Race and Gender**

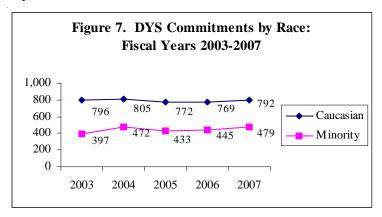
During FY 2007, Caucasian youth accounted for the majority (62.3%) of commitments to DYS (Figure 6). When further examining race by gender, Caucasian males accounted for almost half (49.2%) of the total commitments. African-American males were the next largest group of commitments, representing 30.5%. As noted previously, females have consistently represented a relatively small percentage of commitments to DYS, with minority females accounting for 5.4% of all youth committed to the agency during FY 2007.



#### **Commitments by Race and Gender (Continued)**

The numbers of minority youth entering or re-entering DYS custody during FY 2007 represented a smaller percentage of the overall commitments in comparison to Caucasian youth. Minority youth constituted 19.0% of the Missouri population of individuals between 10 and 17 years of age (based on July 1, 2006 estimates provided by the U. S. Census Bureau to the Missouri Office of Administration), and accounted for 37.7% of DYS commitments.

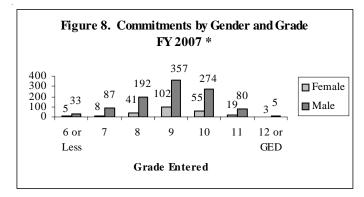
Figure 7 shows the number of Caucasian and minority youth committed to DYS over the past five fiscal years.



#### **Commitments by Grade and Achievement Level**

Thirty-eight youth, or 3% of all commitments in FY 2007, had entered the sixth grade or less upon entering the DYS system. The majority of students (80.3%) had entered the eighth through tenth grades. Eight students had begun the twelfth grade or were working toward the General Equivalency Diploma (GED) (Figure 8). It is generally assumed that a student will complete his or her high school education within four years, around the age of 18. Many youth committed to DYS in FY 2007 were found to be behind schedule in completing their education.

The academic skills of a large number of youth committed to DYS are significantly behind their age peers. The incident rate of youth with educational disabilities is at least three times greater than typically found in the public schools.

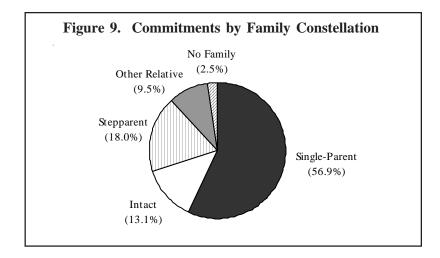


The average committed youth was reading at the 21st percentile rank and performing at the 18th percentile rank in mathematics. 30.8% of all youth receiving DYS education services, or 704 youth, were identified as having an educational disability.

\* NOTE: Grade level data were missing for 10 youth.

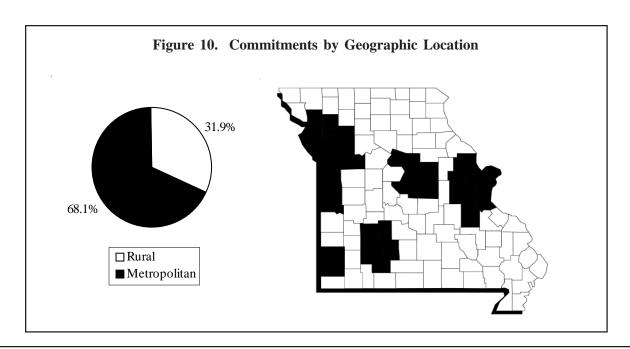
#### **Commitments by Family Constellation**

As seen in Figure 9, over half (56.9%) of the youth committed to DYS in FY 2007 came from single-parent homes. Conversely, only 13.1% of the youth resided in intact homes where both parents, biological or adoptive, were present.



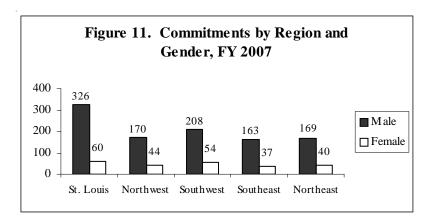
#### **Metropolitan versus Rural Commitments**

The majority of youth committed to DYS in FY 2007 (67.6%) resided in metropolitan areas of the state, and 68.1% were committed from metropolitan areas (Figure 10). The U. S. Census Bureau defines the following as metropolitan: The City of St. Louis and the counties of Boone, Howard, Callaway, Cole, Moniteau, Osage, Jasper, Newton, Bates, Caldwell, Cass, Clay, Clinton, Jackson, Lafayette, Platte, Ray, Andrew, Buchanan, DeKalb, Franklin, Jefferson, Lincoln, St. Charles, St. Louis, Warren, Washington, Christian, Dallas, Greene, Polk, and Webster.



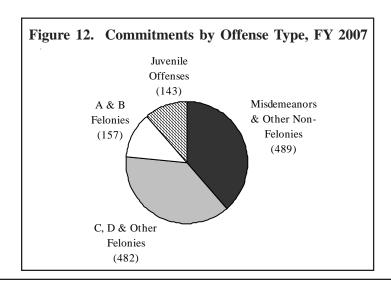
#### **Commitments by Region**

The largest proportion (30.4%) of the overall commitments to DYS during FY 2007 occurred in the St. Louis region, which received 386 youth. Conversely, the 200 youth committed in the Southeast region accounted for the smallest proportion (15.7%) of the total DYS commitments (Figure 11). In each of the five regions, males represented the majority of the commitments, ranging from 79.4% committed in the Southwest region to 84.5% in the St. Louis region.



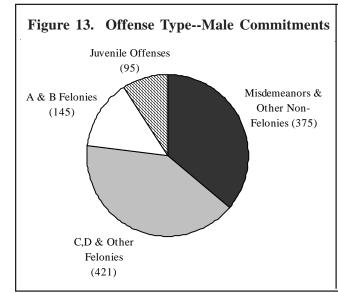
#### **Commitments by Offense Type and Gender**

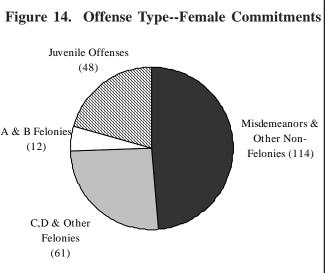
Youth were most likely to be committed to DYS for adjudications involving misdemeanors and other non-felonies, representing 38.5% of the total commitments. Included in this category are probation violations and escapes from custody. Youth committed for class C, D, or unspecified felonies (i.e., "Other Felonies"), which include property offenses, drug crimes, and theft, comprised 37.9% of commitments. Youth commitments for the most serious crimes, A and B felonies, represented 12.4% of the total DYS commitments for FY 2007. Youth adjudicated for juvenile offenses such as truancy and curfew violations also accounted for 11.3% of the youth entering DYS custody (Figure 12).



#### **Commitments by Offense Type and Gender (Continued)**

When comparing offense types by gender, males tended to be placed into DYS custody for more serious offenses than females (Figure 13). More specifically, 14.0% of the male offenders were committed for A & B felonies and 40.6% were committed for "Other Felonies." Of all females committed to DYS, only 5.1% were adjudicated for A & B felonies and 26.0% for "Other Felonies." As seen in Figure 14, relative to males, females committed to DYS accounted for larger percentages of juvenile offenses (20.4% female versus 9.2% male) and misdemeanors (48.5% female versus 36.2% male).

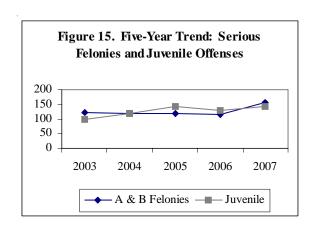




#### **Commitment Trends for Offense Type**

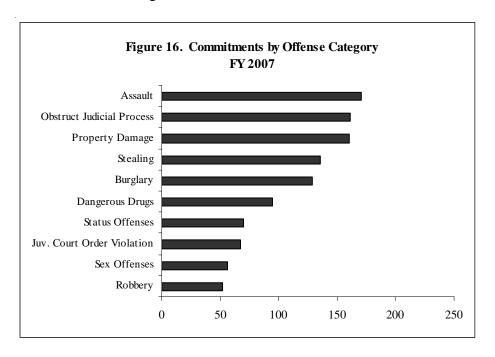
Between FY 2006 and FY 2007 there was a 4.7% increase in overall commitments to DYS. Five-year trends, shown in Figure 15, show increases in commitments to DYS for the most serious felonies (A & B) and juvenile offenses after a year or more of decreases.

Table 2. Commitments by Offense Type FY 2006 and FY 2007				
	<u>2006</u>	<u>2007</u>	% Change	
A & B Felonies	116	157	35.3%	
C, D & Other Felonies	507	482	-4.9%	
Misdemeanors and Other Non-Felonies	463	489	5.6%	
Juvenile Offenses	128	143	11.7%	

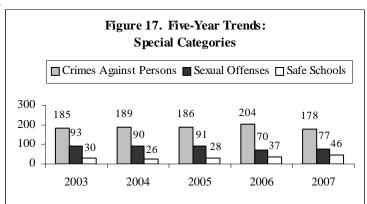


#### **Commitment Trends for Offense Type** (Continued)

A closer examination of the specific crimes for which youth were committed to DYS in FY 2007 reveals that assault, obstructing the judicial process, property damage, and stealing were the most common offenses. The top 10 offense categories for FY 2007 commitments are shown in Figure 16.



With the increased attention to serious and violent juvenile crime in recent years, certain types of offenses are the subject of more intense scrutiny and interest. In Missouri, legislation such as the Juvenile Crime Bill in 1995 and the Safe Schools Act in 1996 targeted a variety of these offenses, such as crimes against persons, sexual offenses, and other violent crimes. Figure 17 reflects the current FY 2007 statistics and five-year trends for DYS commitments in these special categories following the passage of the Juvenile Crime Bill and Safe Schools Act. It is important to note that the offense categories are not mutually exclusive as some crimes may be statutorily defined and included in more than one of the categories. For complete listings of the specific crimes in each of these categories, the reader is referred to Chapters 160, 565, and 566 of the Revised Statutes of Missouri.



#### **Commitment Trends for Offense Type (Continued)**

As noted previously, the commitment and demographic data contained in this FY 2007 report excludes the data for youthful offenders sentenced pursuant to the dual jurisdiction statute, which was a part of the Juvenile Crime Bill of 1995. In FY 2007, only two youthful offenders, both male, were sentenced pursuant to the dual jurisdiction provision and subsequently received by DYS.

Likewise, youth retained under the jurisdiction and supervision of juvenile offices of the circuit courts; or certified, tried and convicted in an adult court of general jurisdiction, are not within the purview of the Division of Youth Services.

#### CASE MANAGEMENT AND TREATMENT SERVICES

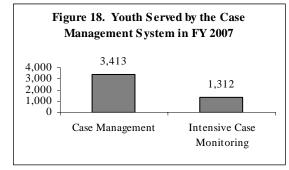
#### **Case Management System**

DYS continually modifies and refines its case management system to enhance assessment, treatment planning, and the coordination and monitoring of services for each youth and family. Case managers, or Service Coordinators, are the primary link between DYS, the youth and family, and the local juvenile or family court. Service Coordinators are responsible for ensuring that youth adhere to court orders, receive appropriate supervision, and meet expectations such as attending work, school, treatment, and participating in community service as appropriate. To increase availability to clients and communities, Service Coordinators are strategically placed in geographical locations in close proximity to the communities they serve. As such, frequent contact, resource development, civic involvement, and community interaction are more readily achieved.

Service Coordinators perform comprehensive risk and need assessments which lead to the development of individualized treatment plans for each youth committed to DYS. These risk and need assessments have been revised and formalized over the past few years.

The Intensive Case Monitoring program is an important component of the overall DYS case management system. Through this program, Social Service Aides, known as "trackers," maintain consistent, frequent contact with DYS youth in aftercare or community care. Employed under the direction of the Service Coordinator, trackers serve in a variety of capacities that enhance supervision, monitoring, and supportive functions. Beyond the clear benefits to the youth as a result of the frequent and consistent contact, attention, guidance and mentoring, the trackers are a cost-effective means to enhance supervision of the youth while reducing demands on caseloads of the Service Coordinators.

In FY 2007, a total of 3,413 youth received case management services within DYS. Additionally, 1,312 youth in the custody of DYS were served by the Intensive Case Monitoring program (Figure 18).



#### **Residential Facilities**

Within the division there exists a continuum of residential facilities, including community based, moderate care, and secure care programs. Regardless of the security level, an overall emphasis is placed on meeting the individualized psychosocial, educational, vocational, and medical needs of the youth in a dignified, structured, supportive, and therapeutic environment. Youth learn to recognize the various factors associated with their unhealthy decisions and to identify and implement appropriate and effective ways of meeting their needs while respecting the rights of others. Common treatment targets include communication and social skills development, problem solving, conflict resolution, substance abuse prevention, establishing healthy relationships, esteem enhancement, and victim empathy enhancement. Educational achievement and vocational skills are emphasized as well.

In FY 2007, DYS operated 32 residential facilities, with a total of 710 beds. These facilities served 2,061 youth who were in the custody of DYS during the fiscal year. Budgeted bed space allocations as well as utilization statistics for each of the residential facilities for FY 2007 are included in Appendix C.

#### **Day Treatment**

Day treatment programs within DYS are primarily designed to divert lower-risk youth from residential placement, although these programs also provide an effective transitional service for youth re-entering the community following release from residential care. The day treatment programs allow for youth to receive community-based, structured, alternative educational programming. In addition to academic and vocational instruction, the day treatment programs incorporate psychoeducational groups and other treatment interventions.

DYS day treatment programs served 699 youth during FY 2007.

#### **Community Care Services**

Community Care is a network of interacting programs and services that offer assistance and supervision to both committed and non-committed DYS youth. Direct placement into Community Care provides an alternative to residential care. Community Care services are also offered to committed youth after release from a residential facility. These services work to reduce or eliminate factors that may have contributed to past offenses committed by the youth. See Table 3 for types of Community Care services offered by DYS.

Table 3. Types of Community Care Services				
Community Reparation	Independent Living			
Contractual Care	Individual Counseling			
Day Treatment Education	Intensive Case Monitoring			
Family Preservation	Job Placement			
Family TherapyDYS	Mentor Services			
Family TherapyPurchased	Proctor Care			
Foster Care	ShelterEmergency			
Group Counseling	ShelterTemporary			

#### **Jobs Program**

Efforts to provide youth with vocational skills and career guidance resulted in development of what is referred to as the DYS Jobs Program, which was included as a promising program or policy initiative in a report by the National Youth Employment Coalition to the Annie E. Casey Foundation in 2000. This program allows Division youth to gain employment skills and receive minimum wage compensation. Many participating youth are able to earn vocational education credit through their experiences. In addition to job skills learned, wages earned from the Jobs Program enable youth to make restitution payments and contributions to the Crime Victims' Compensation Fund.

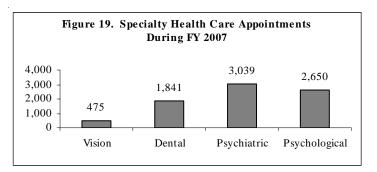
In FY 2007, a total of 925 youth were served by the Jobs Program. The overwhelming majority (895 youth, or 96.8%) of youth were categorized as successful. For the purpose of this report, success in the Jobs Program refers to maintaining participation consistent with the employing agencies' philosophies, structure, expectations, and requisite level of occupational skill.

In addition, 84.3% of youth committed to DYS were productively involved in education and/or employment at the time of discharge from DYS in FY 2007.

#### **Health Care Services**

Part of the needs-based philosophy to which DYS subscribes is the recognition of the medical well-being of youth in its care as a primary concern. Left untended, health care needs severely impair the therapeutic value of the other services offered. In FY 2001, the DYS commitment to meeting the health care needs of the youth was reflected in the formal and complete incorporation of the Healthy Children and Youth (HCY) screen for all youth in DYS residential care. HCY is a comprehensive, primary and preventative health care screening conducted by licensed health care professionals whose focus is to identify not only actual, but also potential needs of the youth committed to DYS custody. In addition to a comprehensive health and developmental assessment, the HCY screen provides for anticipatory guidance, appropriate immunizations, laboratory testing, and hearing, vision, and dental screenings. As a result, with 100% of the data available, a

total of 2,262 HCY screenings were conducted on DYS youth in residential programs in FY 2007. In addition, 1,217 immunizations were provided to committed youth. Figure 19 shows additional specialty care services that were provided during FY 2007.



#### **Health Care Services** (Continued)

Youth residing in DYS residential programs, contractual programs, foster care and/or proctor care within managed care regions are enrolled in the Department of Social Services' Managed Care Plus (MC+) Program. In FY 2007, 1,399 youth were enrolled in MC+. All other DYS committed youth are provided medical care under state and federal Medicaid programs. In FY 2007, 666 youth were enrolled in fee for service Medicaid programs.

Above and beyond the HCY utilization, DYS made significant contributions toward ensuring the provision of comprehensive health care services for the youth committed to its custody. The Needs Assessment Scale identified need for services in the following health areas for youth served by DYS in FY 2007 (Table 4):

Table 4.	Health/Med	dical Information for Youth Served by DYS in FY 2007
Health/Medical		
Total Youth	% of Total	Identified as having:
118	4.2%	Serious to major physical handicap or medical condition
503	17.9%	Some to moderate health or medical concerns
		(including pregnancy or regular medication)
2,170	77.2%	Minor or no known health or medical concern
20	0.7%	Not assessed or data missing
Substance Abus		
Total Youth	% of Total	Identified as having:
1,079	38.4%	Serious to significant pattern of substance abuse, may have
		had prior treatment and/or diagnosis of chemical dependency
676	24.0%	Moderate to intermittent incidents of substance abuse
1,036	36.9%	Minimal or no known problems with substance abuse
20	0.7%	Not assessed or data missing
Mental Health	I o ( - e m - c - 1	T 1 (10) 1 1 1
Total Youth		Identified as having:
374	13.3%	Diagnosed psychological/psychiatric disorder but not
600	21.60/	receiving treatment
608	21.6%	Behavioral indicators of a psychological/psychiatric disorder,
070	21.20/	but has not been diagnosed
878	31.2%	Diagnosed psychological/psychiatric disorder and was
021	22.10/	receiving appropriate treatment
931	33.1%	No history of psychological/psychiatric disorder, and no
•	0.50	indicators that an evaluation is needed
20	0.7%	Not assessed or data missing

With respect to specialty care services for youth, DYS provided MC+, or fee for service Medicaid, care for:

- 9,018 specialty medical services;
- 277 substance abuse treatment services; and
- 302 psychiatric/psychological treatment services.

#### **Interstate Compact on Juveniles**

Pursuant to RSMo. Chapter 219.016, the Division of Youth Services administers the Interstate Compact on Juveniles (ICJ). The ICJ provides for the courtesy supervision of youth who are residing in Missouri while on probation or parole from another state. The ICJ is also the means by which Missouri youth on probation or in DYS custody (considered parole for ICJ purposes) are placed in other states. In addition to interstate placement, the ICJ returns juvenile runaways, escapees, and absconders to their legal custodian (or agency of jurisdiction) in other states. Through ICJ, DYS also provides Airport Supervision (in the form of supervising runaways, escapees or absconders during layovers while en route to return to their home states) when requested (Table 5).

Table 5. Interstate Compact Cases, FY 2007			
<u> </u>	robation	Parole	
Entering MOOpened	246	45	
Entering MOClosed	253	44	
Exiting MOOpened	51	68	
Exiting MOClosed	46	61	
Travel Permitsto MO	184	12	
Travel Permitsfrom MO	35	162	
Youth Returned to MO via Interstate C	ompact		
* F	Runaways	20	
	Escapees	2	
** Al	osconders	37	
	*** JCD	1	
	Total	60	
Youth Returned to Other States via Intersta	te Compact		
	Runaways	34	
	Escapees	0	
** Al	osconders	101	
	Total	135	
Airport Supervision Requests		7	

<sup>\*</sup> Runaway--A juvenile who has "run away" without consent of his/ her legal guardian or agency having legal custody.

<sup>\*\*</sup> Absconder--A juvenile probationer or parolee who has "run away" from his/her placement.

<sup>\*\*\*</sup> JCD--Juvenile charged as delinquent.

#### **Juvenile Court Diversion**

Implemented in the late 1970s, the Juvenile Court Diversion (JCD) program is designed to encourage the development of prevention services to at-risk youth at the local level in an effort to divert youth from commitment to DYS. The initial diversion program was directed at the more rural areas of the state where limited resources hindered the development of such initiatives. In latter years, however, the Juvenile Court Diversion program was expanded to include more urban or metropolitan areas in these prevention efforts. During the recent budgetary challenges, fewer JCD projects have been funded and a greater emphasis has been placed on funding projects that provide alternative interventions and treatment options designed to divert the greatest at-risk youth from DYS commitment.

Juvenile Court Diversion is a grant-in-aid program in which an annual announcement encourages juvenile and family courts to submit diversionary project proposals for funding consideration. The Division of Youth Services' administrative staff ranks the project requests based on guideline compliance, program feasibility, previous experience with the project, and other relevant factors.

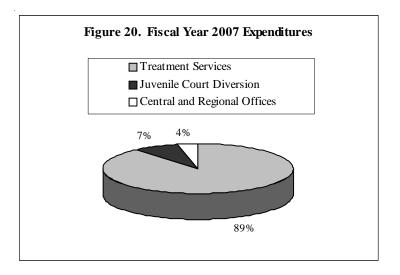
In FY 2007, 39 of the 45 juvenile circuits (86.7%) were awarded funding from the Juvenile Court Diversion Program. With 100% of the circuits reporting unduplicated data, diversionary services were provided to 3,760 at-risk youth by the local participating juvenile and family courts. Among the prevention programs funded during FY 2007 were projects involving intensive supervision, alternative education services, and counseling services. With respect to the goal of preventing less serious offenders from further penetrating the juvenile justice system, 3,362 youth were successfully provided services within the local community. At an approximate annual cost of \$1,282 per youth, community based services funded through the JCD program are clearly more cost effective than DYS residential placements (Table 6).

Table 6. Juvenile Court Diversion FY 2007				
Total Youth Percentage				
DYS Commitments	398	11%		
At-Risk Youth Diverted	3,362	89%		
At-Risk Youth Served	3,760	100%		

#### **FISCAL INFORMATION**

#### Fiscal Year 2007 Expenditures

In FY 2007, expenditures for DYS totaled \$58 million. As seen in Figure 20, the majority of the overall budget was devoted to treatment services, which includes all aspects of treatment, educational, vocational, and other rehabilitative services. Another 7% of the total DYS budget, or approximately \$4 million, was directed toward prevention efforts in the form of Juvenile Court Diversion funding to assist the various juvenile and family courts throughout the state. Only four percent of the total budget was utilized for administrative costs in the Central and Regional offices.



#### **Residential Program Costs**

Table 7 highlights the cost of operation for residential treatment programs. As would be expected, the community-based residential facilities are the least costly, and secure-care programs are the most costly. Higher staff-to-youth ratios primarily account for the increased costs associated with increased levels of security.

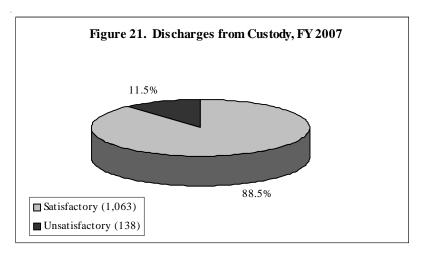
Table 7. Residential Program Costs FY 2007				
Program Per Diem Per Be				
Community Residential Programs Moderate Care Programs Secure Care Programs	\$115.13 \$122.29 \$161.83	\$42,022 \$44,636 \$59,069		

#### **OUTCOME INDICATORS**

A variety of measures illustrate the positive effects of DYS interventions. Included among these indicators are satisfactory discharges, recidivism, academic achievement, and GED attainment. Each indicator is described more fully below.

#### **Discharges from DYS Custody**

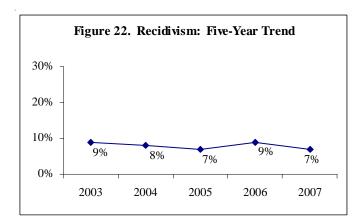
During FY 2007, a total of 1,201 youth were discharged from DYS custody. Of these discharges, 88.5% were categorized as satisfactory, with only 11.5% considered unsatisfactory (Figure 21).



Satisfactory discharges include youth who either successfully complete the aftercare component following residential placement, successfully complete a residential program and are directly discharged, successfully complete community care or aftercare and required no residential placement, or enlist in the military or Job Corps. Unsatisfactory discharges are coded for youth who are involved in further law violations and are subsequently adjudicated while on aftercare or under community care, are involved in further law violations which result in a new commitment to DYS, or abscond from residential placement or aftercare supervision and remain absent for a specified period beyond the minimum discharge date.

#### Recidivism

The recidivism rate during FY 2007 was 7.3%. For the purposes of this report, recidivism refers to the percentage of youth re-entering the division during the fiscal year who had received discharges during the current or previous fiscal years. As seen in Figure 22, the recidivism rate over the past five years has remained low.



#### **Academic Achievement and GED Success**

Youth committed to DYS who completed both pre- and post-testing of the Woodcock-Johnson Psycho-Educational Battery-III demonstrated significant gains in academic growth during FY 2007. For example, in terms of reading achievement, the majority of youth (76.1%) progressed at a rate equal to or greater than the rate of growth exhibited by same-age peers. When examining writing and mathematics achievement, it was revealed that DYS youth (71.1% and 73.3%, respectively) progressed at a rate equal to or greater than the rate of growth exhibited by same-age peers.

In FY 2007, there were 344 attempts to obtain the GED by youth in the care and custody of DYS. Of those, 238 were successful, yielding a 69.2% success rate. By the time of discharge, 23.3% of the youth over the age of 16 had graduated from high school or obtained a GED.

#### **CONCLUSION**

Despite national trends in juvenile justice that reflect a "nothing works" philosophy, Missouri's Division of Youth Services remains committed to providing comprehensive, individualized, and needs-based services to the youth committed to its care. Various outcome indicators continue to demonstrate the success of the agency's balanced approach. The ongoing emphasis on improvement targets is essential to providing community safety and ensuring appropriate and quality programming.

# **APPENDICES**

#### A & B Felonies

<u>Type</u>	<u>Offense</u>	<u>Female</u>	Male	<b>Total</b>
Fel-A	Murder - 1st Degree	0	1	1
	Robbery - 1st Degree	1	24	25
	Assault - 1st Deg Physical Injury	0	2	2
	Assault/Attempt Assault on Law Enforcement	0	4	4
	Child Molest 1st Degree - Prev. Conviction	1	3	4
	Poss. of Controlled Sub.			
	Except <=35 gm. Marijuana -			
	Persistent Offender	1	2	3
	Manf./Prod. or Attempt to Manf./Prod. > 5 gm.			
	Marijuana in Res. w/ Child	0	1	1
	Distributing Controlled Sub. Near Schools	4	8	12
	Dist. Controlled Sub. Near Public Housing	0	1	1
	Trafficking in Drugs - 1st Degree	0	1	1
	Total A Felonies	7	47	54
Fel-B	Voluntary Manslaughter	0	1	1
	Robbery - 2nd Degree	3	23	26
	Assault - 1st Degree	0	12	12
	Burglary - 1st Degree	1	27	28
	Theft/Stealing - Value >= \$25,000	0	1	1
	Livestock Theft - Value > \$3,000 - Prior Off.	1	0	1
	Arson - 1st Degree	0	1	1
	Sexual Abuse-Deadly Weapon or Phys. Injury	0	1	1
	Child Molest 1st Degree	0	23	23
	Poss. of Controlled Sub.			
	Except <=35 gm. Marijuana - Prior Off.	0	1	1
	Dist./Del./Manf./Prod. or Attempt			
	or Poss. w/ Intent to Distr. Controlled Sub.	0	8	8
	Total B Felonies	5	98	103
Total A & B Felonies		12	145	157

#### C, D, and Unspecified Felonies

Type	<u>Offense</u>	<u>Female</u>	<u>Male</u>	<u>Total</u>
Fel	Statutory Rape - 1st Deg Sex. Int.	0	1	1
	Forc. Sodomy - Dev. Sex. Int. by Compulsion			
	Serious Phys. Injury	0	4	4
	Forc. Sodomy - Dev. Sex. Int. by Compulsion	0	1	1
	Stat. Sodomy - 1st Deg w/ Person < 14			
	Serious Phys. Injury	0	4	4
	Stat. Sodomy - 1st Deg w/ Person < 14	1	5	6
	Probation Violation	10	49	59
	<b>Total Unspecified Felonies</b>	11	64	75
Fel-C	Involuntary Manslaughter - 1st Deg.	0	2	2
	Sexual Assault	0	2	2
	Statutory Sodomy - 2nd Deg.	0	1	1
	Deviate Sexual Assault	0	7	7
	Domestic Assault - 2nd Degree	1	2	3
	Assault - 2nd Degree	6	17	23
	Assault - 2nd Degree - Vehicular Inj.	1	0	1
	Assault/Attempt Assault on Law Enforcement	1	0	1
	Burglary - 2nd Degree	3	98	101
	Stealing a Motor Vehicle	0	15	15
	Theft/Stealing, Value \$500 - \$24,999	2	33	35
	Theft/Stealing of any Firearm	1	2	3
	Theft/Stealing of any Credit Card	1	0	1
	Arson - 2nd Degree	0	2	2
	Forgery	4	5	9
	Filing Another's Medical License as Own	1	0	1
	Issuing Fraudulent Lien Waiver	1	0	1
	Tamper w/ Utility Service or Instit 1st Deg.	2	9	11
	Tamper w/ Motor Vehicle - 1st Deg.	1	32	33
	Tamper w/ Motor Veh., Airplane, etc 1st Deg.	4	14	18
	Tamper w/ Motor Vehicle - 2nd Deg.	1	6	7
	Receiving Stolen Prop. => \$500	0	4	4
	Endangering Welfare of Child - 1st Degree	0	2	2
	Tampering w/ Electronic Monitoring Equip.	0	1	1
	Unlaw. Poss Concealable Firearm	1	4	5
	Threatening to Place Bomb/Explosive at or			
	near Bus or Terminal	0	1	1
	Possess Subst Except <= 35 gm. Marijuana	4	20	24
	Dist. or Delivering <= 5 gm. Marijuana	0	1	1
	Making a Terrorist Threat	0	4	4
	Total C Felonies	35	284	319

## C, D, and Unspecified Felonies (cont.)

<b>Type</b>	<u>Offense</u>	<b>Female</b>	Male	<b>Total</b>
Fel-D	Domestic Assault - 3rd Deg 3rd/subseq. Off.	1	2	3
	Assault - 3rd Degree - Phys. Inj.	1	0	1
	Assault while on School Property	5	8	13
	Knowingly Burning/Exploding	0	10	10
	Fraud. Use of Credit/Debit Device => \$500	1	0	1
	Sex. Misconduct Involv. a Child < 14 - 1st Off.	0	1	1
	Incest	1	4	5
	Child Molest 2nd Deg Display Weapon or			
	Serious Phys. Injury	0	2	2
	Tampering w/ Property of Another Motivated			
	by Discrimination	1	4	5
	Property Damage - 1st Degree	4	11	15
	Endang. Welfare of Child in Ritual - 2nd Deg.	0	1	1
	Resisting/Interfering w/ Arrest for a Felony	0	1	1
	Resisting Arrest/Detention by Fleeing	0	1	1
	Escape/Attempted Escape from Confinement	0	3	3
	Unlawful Use of Weapon	1	19	20
	Carry Loaded Firearm/Weapon into School	0	1	1
	Deliv./Possess/Mfg. Drug Paraphernalia	0	1	1
	Poss. any Methamphetamine Precursor Drug	0	1	1
	Live Animal Abuse/Torture/Mutilation	0	1	1
	Make Terrorist Threat w/ Reckless Disregard	0	2	2
	Total D Felonies	15	73	88
Total C, D, a	nd Unspecified Felonies	61	421	482

#### **Misdemeanors and Other Non-Felonies**

<b>Type</b>	Offense	<b>Female</b>	Male	<b>Total</b>
Mis	Failure to Comply w/ Subpoena	0	1	1
	Misrep. of Age by Minor to Obtain Liquor	0	1	1
	Purchase/Possession of Liquor by Minor	2	1	3
	Beer Possession by Minor	2	0	2
	Truancy	1	0	1
	Total Unspecified Misdemeanors	5	3	8
Mis-A	Domestic Assault - 3rd Deg 1st/2nd Off.	2	5	7
	Assault - 3rd Deg Phys. Injury	9	14	23
	Theft/Stealing - Value < \$500	24	54	78
	Reckless Burning/Exploding	0	1	1
	Passing Bad Check < \$500	0	1	1
	Fraud. Use of Credit/Debit Device	1	1	2
	Sexual Misconduct - 1st Degree	2	13	15
	Child Molest 2nd Degree	0	1	1
	Tampering w/ Utility Meter - 2nd Deg.	0	9	9
	Tampering w/ Property of Another - 2nd Deg.	2	13	15
	Tampering w/ Motor Veh., Airplane, etc			
	2nd Degree	0	4	4
	Tampering w/ Motor Vehicle - 2nd Deg.	0	4	4
	Tampering w/ Computer Equip Value < \$500	1	0	1
	Receiving Stolen Prop. < \$500	1	6	7
	Resist/Interfere w/ Arrest, Detention or Stop	3	4	7
	Willfully Fail/Refuse to Obey or Resist Sheriff	0	1	1
	Willfully Resists or Opposes a Patrol Member	0	1	1
	Escape/Attempt. Escape from Custody	0	2	2
	Tampering w/ Physical Evidence	0	1	1
	Probation/Parole Violation	26	72	98
	Unlawful Poss., Transport, Manf., Repair or			
	Sale of Illegal Weapon	0	1	1
	Defacing Firearm	0	1	1
	Possess <= 35 gm. Marijuana	6	25	31
	Unlawful Use of Drug Paraphernalia	3	5	8
	Possession of Imitation Controlled Drug	1	1	2
	Peace Dist 2nd/Subsequent Offense	1	0	1
	Harassment to Frighten or Disturb Another			
	Person	1	2	3
	Operate Vehicle on Hwy. w/out Valid License	1	3	4
	Operate Motor Vehicle w/out Valid License	0	1	1
	Leaving Scene of Motor Vehicle Accident	0	1	1
	Dist. of Prescrp. Med. by Person < 21 on			
	School Property - 2nd/Subsequent Offense	0	1	1
	Total A Misdemeanors	84	248	332

### Misdemeanors and Other Non-Felonies (cont.)

<b>Type</b>	<u>Offense</u>	<u>Female</u>	Male	<b>Total</b>
Mis-B	Negligent Burning/Exploding	1	1	2
	Prostitution	1	0	1
	Sexual Misconduct - 2nd Degree	0	2	2
	Property Damage - 2nd Degree	4	33	37
	Misusing "911"	0	1	1
	Unlawful Use of Weapon	0	3	3
	Peace Dist 1st Offense	2	3	5
	DWI - Alcohol	0	1	1
	Trespass 1st Degree	0	6	6
	Dist. of Prescrp. Med. by Person < 21 on			
	School Property or School Bus	1	1	2
	Total B Misdemeanors	9	51	60
Mis-C	Assault - 3rd Degree	15	63	78
	Sexual Misconduct - 3rd Degree	0	2	2
	Private Peace Disturbance	1	0	1
	Total C Misdemeanors	16	65	81
Ordinance	Probation Violation	0	1	1
	Property Damage	0	1	1
	Robbery	0	1	1
	Stealing	0	2	2
	Tampering	0	3	3
	<b>Total Ordinance Offenses</b>	0	1 0 1 0 2 2 4 33 37 0 1 1 0 3 3 2 3 5 0 1 1 0 6 6 1 1 2 9 51 60 15 63 78 0 2 2 1 0 1 16 65 81 0 1 1 0 1 1 0 1 1 0 1 1 0 2 2 0 3 3 0 8 8	
Total Misden	neanors and Other Non-Felonies	114	375	489

### **Juvenile Offenses**

<b>Type</b>	Offense	<b>Female</b>	Male	<b>Total</b>
Juv	Truancy	4	5	9
	Beyond Parental Control	7	6	13
	Habitually Absent from Home	2	8	10
	Behavior Injurious to Self/Others	8	29	37
	Status Offense - Other	0	1	1
	Abuse - Incest	0	1	1
	Relief of Custody	0	1	1
	Violation of Valid Court Order	27	40	67
	Municipal - Curfew	0	2	2
Beyond Habitu Behavi Status ( Abuse Relief ( Violati Munici	Municipal - Animal Law	0	2	2
Total Juveni	48	95	143	

Appendix B. Commitments by Circuit & County: Fiscal Year 2007

<u>Circuit</u>	County	<u>Female</u>	Male	<u>Total</u>	Circuit	County	<u>Female</u>	Male	<b>Total</b>
1	Clark	0	0	0	13	Boone	8	35	43
	Schuyler	0	0	0		Callaway	1	8	9
	Scotland	0	0	0		Subtotal	9	43	52
	Subtotal	0	0	0	14	Howard	0	0	0
2	Adair	0	0	0		Randolph	0	1	1
	Knox	0	0	0		Subtotal	0	1	1
	Lewis	0	1	1	15	Lafayette	3	4	7
	Subtotal	0	1	1		Saline	0	7	7
3	Grundy	0	1	1		Subtotal	3	11	14
	Harrison	0	1	1	16	Jackson	18	70	88
	Mercer	0	0	0	17	Cass	4	2	6
	Putnam	0	0	0		Johnson	0	2	2
	Subtotal	0	2	2		Subtotal	4	4	8
4	Atchison	0	1	1	18	Cooper	0	2	2
	Gentry	0	0	0		Pettis	3	9	12
	Holt	0	2	2		Subtotal	3	11	14
	Nodaway	5	4	9	19	Cole	2	6	8
	Worth	0	0	0	20	Franklin	2	15	17
	Subtotal	5	7	12		Gasconade	1	3	4
5	Andrew	0	0	0		Osage	1	6	7
	Buchanan	0	13	13		Subtotal	4	24	28
	Subtotal	0	13	13	21	St. Louis County	20	77	97
6	Platte	4	8	12	22	St. Louis City	12	157	169
7	Clay	3	24	27	23	Jefferson	15	44	59
8	Carroll	1	1	2	24	Madison	0	5	5
	Ray	4	7	11		St. Francois	10	11	21
	Subtotal	5	8	13		Ste. Genevieve	2	10	12
9	Chariton	0	2	2		Washington	0	15	15
	Linn	0	3	3		Subtotal	12	41	53
	Sullivan	0	0	0	25	Maries	0	1	1
	Subtotal	0	5	5		Phelps	0	6	6
10	Marion	3	6	9		Pulaski	3	3	6
	Monroe	0	3	3		Texas	1	5	6
	Ralls	2	1	3		Subtotal	4	15	19
	Subtotal	5	10	15	26	Camden	5	4	9
11	St. Charles	14		62		Laclede	2	19	21
12	Audrain	0	6	6		Miller	1	7	8
	Montgomery	0		0		Moniteau	1	2	3
	Warren	0		8		Morgan	1	5	6
	Subtotal	0	14	14		Subtotal	10	37	47

Appendix B. Commitments by Circuit & County: Fiscal Year 2007

Circuit	<b>County</b>	<b>Female</b>	Male	<u>Total</u>	<u>Circuit</u>	<b>County</b>	<b>Female</b>	Male	<u>Total</u>
27	Bates	0	5	5	39	Barry	3	7	10
	Henry	0	2	2		Lawrence	2	9	11
	St. Clair	0	1	1		Stone	0	2	2
	Subtotal	0	8	8		Subtotal	5	18	23
28	Barton	1	2	3	40	McDonald	1	7	8
	Cedar	0	3	3		Newton	9	21	30
	Dade	0	0	0		Subtotal	10	28	38
	Vernon	2	3	5	41	Macon	4	5	9
	Subtotal	3	8	11		Shelby	0	4	4
29	Jasper	14	43	57		Subtotal	4	9	13
30	Benton	0	7	7	42	Crawford	1	6	7
	Dallas	4	2	6		Dent	0	0	0
	Hickory	0	2	2		Iron	2	2	4
	Polk	3	9	12		Reynolds	0	1	1
	Webster	7	5	12		Wayne	1	1	2
	Subtotal	14	25	39		Subtotal	4	10	14
31	Greene	5	41	46	43	Caldwell	0	0	0
32	Bollinger	0	0	0		Clinton	1	6	7
	Cape Girardeau	1	24	25		Daviess	0	2	2
	Perry	3	4	7		DeKalb	0	2	2
	Subtotal	4	28	32		Livingston	0	8	8
33	Mississippi	4	10	14		Subtotal	1	18	19
	Scott	3	21	24	44	Douglas	0	2	2
2.4	Subtotal	7	31	38		Ozark	1	0	1
34	New Madrid	0	6	6		Wright	0	4	4
	Pemiscot	0	7	7	4.5	Subtotal	1	6	7
25	Subtotal	0	13	13	45	Lincoln	3	5	8
35	Dunklin	2	4	6		Pike	0 <b>3</b>	4	4
	Stoddard	0 <b>2</b>	1 <b>5</b>	1 <b>7</b>		Subtotal	3	9	12
36	Subtotal Butler		16	17	TOTAL		225	1 026	1 271
30		1 1	10	2	IOIAL		235	1,036	1,4/1
	Ripley Subtotal	2	17	19					
37	Carter	0	1	1					
31	Howell	1	5	6					
	Oregon	1	0	1					
	Shannon	0	1	1					
	Subtotal	2	7	9					
38	Christian	2		20					
50	Taney	0	13	13					
	Subtotal	2	31	33					

Appendix C. Facility Utilization: Fiscal Year 2007

<u>Facility</u>	Number of Beds	Total Exits from Facility in FY 2007	Youth in Facility on 06/30/07	Total Youth Served in <u>FY 2007*</u>
Babler Lodge	20	66	18	84
Bissell Hall	20	33	21	54
Camp Avery	20	45	19	64
Camp Avery Short-Term	10	38	11	49
Community Learning Center	10	27	12	39
Cornerstone	10	23	12	35
Datema House	10	27	11	38
Delmina Woods	10	24	10	34
Delmina Woods Short-Term	10	33	11	44
Discovery Hall	10	22	11	33
Fort Bellefontaine	20	42	22	64
Fulton Treatment Center	30	34	31	65
Gentry Facility	20	54	23	77
Girardot Center for Youth and Families	20	39	24	63
Green Gables	10	30	10	40
Hillsboro	30	50	25	75
Hogan Street	30	39	30	69
Langsford House	10	15	10	25
Lewis and Clark	10	48	11	59
Montgomery Facility	40	43	25	68
Mount Vernon	30	46	29	75
NE Community Treatment Center	10	26	12	38
New Madrid Bend	20	49	25	74
NW Regional Youth Center	30	27	27	54
Rich Hill Facility	20	44	22	66
Riverbend Facility	30	23	29	52
Rosa Parks Center	10	27	12	39
Sears Youth Center	50	71	60	131
Sierra Osage	20	29	25	54
Spanish Lake	20	28	21	49
Twin Rivers	20	39	23	62
Watkins Mill	50	83	59	142
Waverly	40	55	40	95
Wilson Creek	10	37	14	51
TOTAL	710	1,316	745	2,061

<sup>\*</sup> Total Youth Served equals Total Exits from Facility in FY 2007 plus Youth in Facility on 06/30/07.

#### Significant Events Shaping the Evolution of the Division of Youth Services

- **1889** Training School for Boys in Boonville and the Training School for Girls in Chillicothe established.
- 1926 Training School for Negro Girls at Tipton was opened.
- 1945 State Board of Training Schools was established, and for the first time a statutory mandate for "rehabilitation and guidance of juvenile offenders" appears. The institutions were classified as "educational institutions."
- 1948 Legislation established indeterminate sentencing, age ranges (12 years through 26 years for boys and 12 years through 20 years for girls) and aftercare.
- 1948 Governor Donnelly's "midnight raid" on Training School for Boys. After two youth were killed by violent offenders, the Governor and a convoy of armed officers removed 71 boys and transferred them to the state penitentiary. The Governor dismissed the entire board.
- **1948** Wendall E. Sears, Director (1948-1971)
- **1954** Desegregation of Reception
- **1956** Training School for Negro Girls closed and consolidated with the Training School for Girls in Chillicothe.
- 1957 Juvenile Code (or Unified Juvenile Court Act) passed—made the court a "treatment center rather than a punishment center." Bestowed exclusive juvenile court jurisdiction over delinquency, abuse and neglect, status offenses and adoption. Established blueprint for further development of custody and placement alternatives.
- **1962** Camp Avery Park Camp was opened where boys could be placed in a less institutional environment.
- **1964** Watkins Mill Park Camp was opened to further the movement toward "non-institutional" services for delinquent youth.
- **1970's** Systematic agency planning for de-emphasis of large rural institutions and establishment of smaller treatment facilities. Aftercare services expanded.
- **1970** W. E. Sears Youth Center opened. Positive Peer Culture initiated as an experimental treatment approach.

Significant Events Shaping the Evolution of the Division of Youth Services (cont.)

- **1971** Frederick O. McDaniel, Director (1971-1975)
- **1971** DYS Advisory Board reappointed.
- 1972 First Group Homes established, first DYS venture into the community.
- 1974 The Omnibus Reorganization Act created the Division of Youth Services within the Department of Social Services. Age ranges were changed to 12 through 17 for both boys and girls.
- **1974** Positive Peer Culture adopted as the primary treatment modality.
- 1975 Scope of responsibility was broadened to include prevention services, comprehensive training programs, consultation, and information services to non-DYS agencies, technical assistance to local communities, and a statewide data information system. DYS Advisory Board expanded to 15 members.
- **1975** Max Brand, Director (1975-1978)
- 1975 Initial stages of re-organization with the Five Year Plan. The plan called for the closing of the training schools, expansion of community-based services, delinquency prevention programs, staff development and training, improved quality of programs, better education for youth, and effective research and evaluation.
- 1975 The Department of Elementary Education authorized to set educational standards for the Division of Youth Services as it has in its administration of the public school system. DYS schools become accredited.
- 1976 Short-term programs provide alternatives to long-term institutional care developed at Camp Pa-He-Tsi (later Green Gables Lodge) at Osage Beach and Group Home 6 in Springfield (Wilson Creek Group Home).
- **1978** Frederick O. McDaniel, Director (1978-1979)
- **1979** Keith Schafer, Director (1979-1981)
- 1980's Continuation of agency's direction toward regionalization and an expansion of the continuum of treatment. Regionalized treatment facilities continue to absorb youth from the Training Schools.
- **1980** Juvenile Court Diversion program established.

#### Significant Events Shaping the Evolution of the Division of Youth Services (cont.)

- **1981** Jim Hair, Director (1981-1984)
- 1981 Family Therapy initiated as part of the spectrum of care.
- 1981 Training School for Girls closed.
- 1983 Training School for Boys closed.
- **1984** Gary Sherman, Director (1984-1986)
- **1986** Al Gage, Director (1986-1988)
- 1986 Division of Youth Services' educational programs entitled to state aid, providing
  greater legitimacy to the educational services provided. Local school districts,
  constituting the domicile of the youth placed in DYS education programs, pay toward the
  per pupil cost of educational services based on the average sum produced per child by the
  local tax effort.
- 1987 Blue Ribbon Commission recommendations result in greater appropriations for the Division of Youth Services.
- 1987 Situational Leadership framework adopted as a means for further development of treatment programs.
- **1988** Mark D. Steward, Director (1988-2005)
- **1990's** Positive Peer Culture treatment modality phased out while retaining strong group treatment philosophy within a broad spectrum of care.
- 1990 First day treatment program opened as Excel School in Springfield.
- **1991** Intensive Case Monitoring services began. Enhanced supervision, monitoring and support functions through frequent and consistent aftercare contact.
- 1992 Community Liaison Councils developed to link facilities to the local community and to advance support for positive youth development.
- 1993 Jobs Program allows youth in residential programs to perform community service for which they will receive payment, allowing youth to be seen as resources within the community. Earnings may be used by the youth to make restitution payments.

Significant Events Shaping the Evolution of the Division of Youth Services (cont.)

- **1994** National Council on Crime and Delinquency recognizes Missouri's national leadership for Excellence in Adolescent Care.
- 1995 Juvenile Crime Bill included provisions for determinate sentencing, granted DYS the ability to petition for increased stay up to age 21, removed the lower age limit for commitment and provided for the development of dual jurisdiction. As a result of the Crime Bill and the Fourth State Building Bond Issue, a number of new facilities for DYS were authorized.
- 1997 Department of Elementary and Secondary Education authorized DYS to graduate high school students who meet all the graduation requirements of the state of Missouri.
- 1999 Expansion of residential capacity through new facilities completed.
- 2001 American Youth Policy Forum identified Missouri as a "guiding light for reform" and found that its emphasis on treatment and least restrictive care is far more successful than incarceration-oriented programs.
- **2003** Study conducted by Dick Mendel, featured in *ADVOCASEY* magazine, identified Missouri's cost and recidivism rates as among the best in the country.
- 2003 Named as a model juvenile justice site by the Annie E. Casey Foundation, Edna McConnell Clark Foundation and the National Council on Crime and Delinquency. Recognition led to DYS hosting numerous juvenile justice authorities, legislators and corrections officials looking to launch reform efforts in other states.
- **2005** Paul Bolerjack, Director (2005-2007)
- **2007** Tim Decker, Director (2007-Current)